

Information Documents

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2 June 2025¹

Roadmap for the Establishment of the Special Tribunal for the Crime of Aggression against Ukraine (ST) within the Council of Europe (CoE)

¹This document has been classified restricted at the date of issue; it will be declassified in accordance with Resolution [Res\(2001\)6](#) on access to Council of Europe documents.

Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8
Secretary General (SG) to present the Roadmap to the Committee of Ministers (CM) CM decision*: To set up an Ad Hoc Working Party to examine the draft instruments and to prepare the decisions required to establish the ST	Examination of the 3 draft legal instruments** prepared by the Core Group (CG) and preparation of draft CM decisions by the Ad Hoc Working Party	CM decisions* to authorise: 1. The EPA to be established; 2. The SG to sign the bilateral Agreement for the CoE; 3. The SG to start negotiations for an interim Host State Agreement (HSA)	Signing of the bilateral Agreement	Establishment of the EPA by eligible and interested states and the EU,*** followed by the entry into force of the bilateral Agreement once Ukraine has notified the CoE of the completion of internal procedures	CM decision* to authorise the SG to sign the interim HSA for the CoE	Establishment of an Advance Team within the CoE to plan and organise all practical arrangements for the functioning of the ST (e.g. buildings, security, IT)	Start of the operation of the so-called “skeleton tribunal”**** as foreseen under Art. 53.1.a of the draft Statute during which: 1. Judges are elected to the roster; 2. The President of the ST is elected; 3. The Plenary of the Judges adopts the Rules of Procedure and Evidence of the ST
4 June 2025	June-October 2025	October-November 2025	November 2025	Depending on the length of national procedures for the acceptance of the EPA			

* The decision of the CM requires a two-thirds majority of the representatives casting a vote and of a majority of the representatives entitled to sit on the Committee (Article 20.d of the CoE Statute).

** The draft bilateral Agreement between the CoE and Ukraine with the draft Statute of the Special Tribunal annexed to it as well as the draft Enlarged Partial Agreement on the Management Committee of the Special Tribunal.

*** In accordance with CM Resolution [Res\(96\)36](#) as amended by [CM/Res\(2010\)2](#), unless otherwise decided by the CM, the membership of at least one third of CoE member states (16) is required for a new partial agreement. It would be for the CM to decide whether a larger membership is required for this particular EPA and to fix the moment for the adoption of the resolution establishing the EPA accordingly.

**** No judicial activity of the tribunal is permitted before the entry into force of the definitive HSA.